# Council of the Isles of Scilly Delegated Planning Report Other application

**Application Number:** P/23/061/FUL

**UPRN:** 000192000995

Received on: 8 August 2023

Valid on: 16 January 2024

Application Expiry date: 12 March 2024 Neighbour expiry date: 8 February 2024 Consultation expiry date: 8 February 2024

**Site notice posted:** 19 January 2024 **Site notice expiry:** 9 February 2024

Applicant: Mr Christopher Douglas

Site Address: 1 Field House

Church Street Hugh Town St Mary's Isles Of Scilly TR21 0JT

**Proposal:** Erection of timber shed measuring 4.3m by 3m by 2.5m high.

**Application Type:** Planning Permission

**Recommendation: PER** 

#### **Summary Conditions:**

- 1. Standard time limit
- 2. In accordance with approved plans
- 3. Hours of Operation for Construction Works
- 4. Ancillary use only

# **Reason for Delegated Decision**

No Councillor has requested that the application come to the Full Council. The decision defaults to the level of Delegated:

- Not a Councillor√
- Not a Senior Officer (or Officer with influence over planning Decisions) √
- No relation to a Councillor/Officer √
- Not Major √
- Not Council's own application √
- Not a departure from the Development Plan √
- Not Called in √

Lead Member Planning Agreed

Name: Cllr D Marcus Date: 01/03/2024

# **Site Description and Proposed Development**

Field House is a 2 and a half storey building on the junction of Church Street and Church Road containing 3 flats. The building is set within its own grounds at the east end of the main terrace of dwellings on Church Street. The building is white and light green painted render with UPVC windows and two bay windows fronting the road. The roof appears to be of artificial slate covering with a central dormer window on each of the north, south and west roof slopes and a tall chimney range on the east. A dwelling, Field Cottage, has been extended out to the south of the building and is secluded from the public realm.

This proposal is to erect a ship-lapped tanalised timber and glazed outbuilding in the garden area to the west wide of the property adjacent to the property known as The Manse. The building would have a felt covered mono pitch roof and replace a small, dilapidated garden shed. A small elm tree that is growing in the boundary wall on the site of the proposed shed would need to be removed.

Certificate: B

Other Land Owners: S Douglas, 2 Field House & M Measures, 3 Field House

## Consultations and Publicity

The application has had a site notice on display for 21 days (19/01/2024–09/02/2024). The application appeared on the weekly list on 22<sup>nd</sup> January 2024. Due to the nature of the proposal no external consultations are required.

## Representations from Residents:

Neighbouring properties written to directly:

- 2 & 3 Field House, Church Street
- Field Cottage, Church Street
- The Manse, Church Street

- [0] letters of objection have been received
- [0] letters of support have been received
- [0] letters of representation have been received.

### Relevant Planning History:

No planning history relevant under the 2005 Local Plan or the adopted 2015-2030 Local Plan

#### Constraints:

- Conservation Area
- Area of Outstanding Natural Beauty
- Heritage Coast
- Listed Building Grade II
  - Church of St Mary's 70m
  - St Mary's Methodist Church 50m
  - o Bell Rock Hotel 60m
- St Mary's Flood Prone Lane 50m
- Archaeological Constraint Area St Mary's 50m

## Planning Assessment

| Design  | YES OR NO |
|---|-----------|
| Would the proposal maintain the character and qualities of the area in which it is proposed?  | Υ         |
| Would the proposal appear in-keeping with the appearance of the existing dwelling, street and area?   | Υ         |
| Would the materials, details and features match the existing building and be consistent with the general use of materials in the area?  | N/A       |
| Would the proposal leave adequate garden area and green space to prevent the proposal appearing as an overdevelopment of the site and to ensure an adequate level of amenity? | Y         |
| Is the parking and turning provision on site acceptable?  | N/A       |
| Would the proposal generally appear to be secondary or subservient to the main building?  | Υ         |

| Amenity  | YES OR NO |
|--|-----------|
| Is the proposal acceptable with regard to any significant overlooking/loss of privacy issues?  | Υ         |
| Has the proposal been designed to respect the amenities of neighbouring properties avoiding unreasonable loss of light or an overbearing impact? | Υ         |

| Is the proposal acceptable with regard to any significant change or | Υ |
|---|---|
| intensification of use?   |   |

| Heritage   | YES OR NO |
|--|-----------|
| Would the proposal sustain or enhance the character and appearance of the Conservation Area?   | Т         |
| If within the setting of, or a listed building,  | N/A       |
| <ul> <li>a) Will the development preserve the character and special<br/>architectural or historic interest of the building?</li> </ul>   |           |
| b) Will the development preserve the setting of the building?  |           |
| Within an Archaeological Constraint Area   | N         |
| Other Impacts  | N/A       |
| Does the proposal comply with Highways standing advice such that it does not adversely affect highway safety?  |           |
| Impact on protected trees  | N/A       |
| a) Will this be acceptable   |           |
| b) Can impact be properly mitigated?   |           |
| Has the proposal been designed to prevent the loss of any significant wildlife habitats or proposes appropriate mitigation where this has been demonstrated to be unavoidable? | Y         |
| Does the proposal conserve and enhance the landscape and scenic beauty of the AONB   | Υ         |
| Are the Water connection/foul or surface water drainage details acceptable?  | N/A       |
| If sited within a Critical Flood Risk Area (low lying land below the 5m datum) is the application accompanied by an acceptable Flood Risk Assessment?                          | N/A       |
| Are there external lights  | N         |

| Protected Species  | YES OR NO       |
|--|-----------------|
| Does the proposal include any re-roofing works or other alteration to the roof   | N               |
| Does the proposal include any demolition   | N               |
| Does the proposal include tree or hedge removal  | Y* see analysis |
| Is an assessment of impact on protected species required   | N               |
| Has an assessment been provided that adequately assesses the site and includes mitigation, enhancement and timing requirements | N/A             |
| Are biodiversity enhancement measures required   | N               |
| Is a condition required to provide biodiversity enhancement measures   | N               |

| Waste Management  | YES OR NO |
|---|-----------|
| Does the proposal generate construction waste   | N         |
| Does the proposal materially increase the use of the site to require additional long-term waste management facilities | N         |
| Does the proposal include a Site Waste Management Plan  | N         |
| Is a condition required to secure a Site Waste Management Plan  | N         |

| Sustainable Design  | YES OR NO |
|---|-----------|
| Does the proposal materially increase the use of the site to require additional sustainable design measures | N         |
| Does the proposal include a any site specific sustainable design measures                                   | N         |
| Is a condition required to secure a Sustainable Design Measures   | N         |

**Analysis**: \*One elm tree is required to be removed. It is located partially within a stone boundary wall and very close to the gable wall of the neighbouring property. It is not considered to be contributing to the character and appearance of the wider conservation area and it is interacting with buildings/structures so removal is justified.

**EIA:** Due to the scale, nature and location this development will not have significant effects on the environment and therefore is not considered to be EIA development.

**Proactive working**: In accordance with guidance within the National Planning Policy Framework the Council has worked in a positive and creative way and has concluded that the application is acceptable for planning approval and imposed conditions to enable the grant of planning permission.

This application has been considered in accordance with Section 38 of the Planning & Compulsory Purchase Act 2004 and with Section 72 of the Planning (Listed Buildings and Conservation Areas) Act 1990.

**Planning Policy:** Section 70 of the 1990 Town and Country Planning Act requires that regard be had to the development plan, any local finance and any other material considerations. Section 38(6) of the 2004 Planning and Compensation Act requires that applications are to be determined in accordance with the development plan unless material considerations indicate otherwise. For the purposes of decision making, as of March 2021, the development plan for the Isles of Scilly comprises the Isles of Scilly Local Plan 2015-2030.

The relevant development plan policies that have been taken into consideration are set out below:

#### Isles of Scilly Local Plan, 2015-2030

| Policy  | Tick if Used 🗸 |
|---|----------------|
| Policy SS1 Principles of Sustainable Development                        |                |
| Policy SS2 Sustainable quality design and place-making                  |                |
| Policy SS3 Re-use of Buildings  |                |
| Policy SS4 Protection of retailing, recreation and community facilities |                |
| Policy SS5 Physical Infrastructure                                      |                |
| Policy SS6 Water and Wastewater Management                              |                |
| Policy SS7 Flood Avoidance and Coastal Erosion                          |                |
| Policy SS8 Renewable Energy Developments                                |                |
| Policy SS9 Travel and Transport   |                |
| Policy SS10 Managing Movement   |                |
| Policy OE1 Protecting and Enhancing the landscape and seascape          |                |
| Policy OE2 Biodiversity and Geodiversity                                |                |
| Policy OE3 Managing Pollution   |                |
| Policy OE4 Protecting Scilly's Dark Night Skies                         |                |
| Policy OE5 Managing Waste   |                |
| Policy OE6 Minerals   |                |
| Policy OE7 Development affecting heritage                               |                |
| Policy LC1 Isles of Scilly Housing Strategy to 2030                     |                |
| Policy LC2 Qualifying for Affordable Housing                            |                |
| Policy LC3 Balanced Housing Stock                                       |                |
| Policy LC4 Staff Accommodation  |                |
| Policy LC5 Removal of Occupancy Conditions                              |                |
| Policy LC6 Housing Allocations  |                |
| Policy LC7 Windfall Housing:  |                |
| Policy LC8 Replacement Dwellings and Residential Extensions             | /              |
| Policy LC9 Homes in Multiple Occupation                                 |                |
| Policy WC1 General Employment Policy                                    |                |
| Policy WC2 Home based businesses  |                |
| Policy WC3 New Employment Development                                   |                |
| Policy WC4 Alternative Uses for Business/Industrial land and buildings  |                |
| Policy WC5 Visitor Economy and Tourism Developments                     |                |

| Info Requirements           | Submitted (LVC) | Not Submitted | Condition Required |
|-----------------------------|-----------------|---------------|--------------------|
| Site Waste Management Plan  |                 | N             | N                  |
| Sustainable Design Measures |                 | N             | N                  |
| Biodiversity Enhancement    |                 | N             | N                  |
| Measures:                   |                 |               |                    |

Other material considerations include the policies of the National Planning Policy Framework (NPPF) and guidance in Planning Practice Guidance (PPG).

Considerations under Human Rights Act 1998 and Equalities Act 2010: The provisions of the Human Rights Act 1998 and Equalities Act 2010 have been taken into account in reaching the recommendation contained in this report. In discharging their functions, must have "due regard" to the need to:

- a) Eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Act;
- b) Advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it; and

c) Foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

Having due regard to the need to advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it involves having due regard in particular to the need to:

- a) removing or minimising disadvantages suffered by persons who share a relevant protected characteristic that are connected to that characteristic;
- b) take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of other persons who do not share it
- c) encourage persons who share a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

Whilst there is no absolute requirement to fully remove any disadvantage the Duty is to have "regard to" and remove OR minimise disadvantage and in considering the merits of this planning application the planning authority has had due regard to the matters set out in section 149 of the Equality Act 2010.

#### **Recommended Conditions:**

C1 The development hereby permitted shall be begun before the expiration of three years from the date of this permission.

Reason: In accordance with the requirements of Section 91 of the Town and Country Planning Act 1990 (as amended by Section 51 of the Planning and Compulsory Purchase Act 2004).

- C2 The development hereby permitted shall be carried out in accordance with the approved details only including:
  - Plan 1 Location Plan, ref A/1, dated 7th Jan 2024
  - Plan 2 Block Plan, ref B/1, dated 7th Jan 2024
  - Plan 3 Elevations, date stamped 8<sup>th</sup> August 2023
  - Plan 4 Elevations Notes, date stamped 15<sup>th</sup> January 2024

#### These are stamped as APPROVED

Reason: For the clarity and avoidance of doubt and in the interests of the character and appearance of the Conservation Area, Area of Outstanding Natural Beauty and Heritage Coast in accordance with Policy OE1 and OE7 of the Isles of Scilly Local Plan (2015-2030).

C3 The outbuilding hereby permitted, shall not be used other than for purposes incidental to the enjoyment of the flat known as 1 Field House and, for the avoidance of doubt, not as a separate dwelling.

Reason: The creation of an additional independent residential unit on the site, that is not for local need, would be contrary to Policies LC1 and LC2 of the Isles of Scilly Local Plan (2015-2030).

C4 No construction plant and/or machinery shall be operated on the premises, as part of the implementation of this permission, before 0800 hours on Mondays through to Saturdays nor after 1800 hours. There shall be no works involving construction plant and/or machinery on a Sunday or Public or Bank Holiday.

Reason: In the interests of protecting the residential amenities of the islands.

| Print Name:        | Lisa Walton                                  | 15/03/2024       |
|--------------------|--|------------------|
| Job Title:         | Chief Planning Officer                       |                  |
| Signed:            | rulta  |                  |
| Authorised Officer | with Delegated Authority to determine Planni | ing Applications |